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MEETING
SCIENTIFIC REVIEW PANEL
ON TOXIC AIR CONTAMINANTS

Handwritten: 10:00 AM

PENINSULA ROOM I
RADISSON INN
275 SOUTH AIRPORT BOULEVARD
SOUTH SAN FRANCISCO, CALIFORNIA

THURSDAY, MAY 21, 1992

9:50 A.M.

Nadine J. Parks
Shorthand Reporter

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MEMBERS PRESENT

Dr. James Pitts, Chair

Dr. Charles Becker

Dr. Thomas Davis

Dr. Gary Friedman

Dr. James N. Sieber

Dr. Hanspeter Witschi

Staff:

From the Air Resources Board:

Bill Lockett
Genevieve Shiroma

Bruce Oulrey
From the OEHHA:

Dr. George Alexeeff
Dr. Lauren Zeise

From the Department of Pesticide Regulation:

Dr. James Wells, Director

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P R O C E E D I N G S

--oOo--

CHAIRMAN PITTS: Good morning. I apologize for the delay in getting things started, but as we said, it's one of those California phenomena of terrible tieups on the freeway. So, I appreciate your patience. Since you've been in similar experiences yourselves, you can understand where we're coming from.

All right. The first item on the agenda for today's meeting is a discussion of the best value of risk for perc as set forth in the Office of Environmental Health Hazard Assessment's April 13th, 1992 document, "Revisions to the Technical Support Document, Part B, Proposed Identification of Perchloroethylene as a Toxic Air Contaminant."

The discussion will be led by Dr. George Alexeeff and your colleague next to you.

DR. ALEXEEFF: I'm George Alexeeff, and with me is Dr. Lauren Zeise, and she is the Section Chief of our Risk Assessment Group for Prop 65.

CHAIRMAN PITTS: We appreciate your being here for this, too, Lauren.

DR. ALEXEEFF: The Office of Environmental Health Hazard Assessment, OEHHA, is submitting changes to the Scientific Review Panel to lower OEHHA's best cancer

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1 potency value from 54 times 10 to the minus 6 per part
2 per billion to 40 times 10 to the minus 6 per part per
3 billion. This is a 26 percent reduction of the
4 estimated cancer potency of perchloroethylene.

5 The basis for this reduction is OEHHA's decision
6 to lower estimates of human metabolism of perchloroethylene
7 at ambient levels from 25 to 18.5 percent.

8 We're proposing to do this as a result of new
9 model calculations conducted by Dr. Dale Hattis of Clark
10 University, which was presented at the February 4th
11 workshop on perchloroethylene.

12 As you will recall, our risk assessment for
13 perchlorethylene is based on a pharmacokinetic model of
14 exposure. There are several pharmacokinetic models for
15 perchloroethylene, and we have chosen the one developed
16 by Dr. Hattis as our best value.

17 So, as the model calculations are updated, it's
18 reasonable to update the risk assessment. The range of
19 human risks remains unchanged; that is, 2 to 72 times 10 to
20 the minus 6 per part per billion.

21 The information that we presented -- that I'll
22 be presenting was presented to the Scientific Review Panel
23 on March 19th, 1992, when the Panel asked that we
24 essentially put it in writing and submit it for public
25 comment. So, the proposed change of the best value has been

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1 submitted for public comment on April 13th, 1992, and
2 we received several comments regarding the proposed
3 change.

4 Just to comment on the change. By changing the
5 best value required changing a number of tables and just
6 pages, just bringing them all up to date and consistency.

7 The first comment I'd like to mention is dated
8 May 13th, 1992, from B. J. Kirwan of Latham and Watkins.
9 And it states that -- and I made copies of them. And I'm
10 just going to read the comments and responses. And there
11 are copies for the audience on the table out in back, and
12 I think the Panel members have copies.

13 At the February 4th workshop, Dr. Richard Rietz
14 presented data supporting a metabolism level of two to
15 three percent.

16 And our response is that at the workshop,
17 Dr. Reitz presented data which supports his pharmacokinetic
18 model and his coice of model parameters. And this
19 information is presented in OEHHA's health assessment
20 document on perchloroethylene.

21 Two to three percent represents lower values in
22 the range of human metabolism. New in vitro data
23 developed in December and January were presented at the
24 workshop as well. As discussed at the workshop, the
25 studies appear to have been done at saturating conditions.

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1 At the concentration tested, the -- and this was
2 discussed to a fairly large extent. And, in fact, Dr.
3 Rietz indicated that he had to do it in saturating
4 concentrations because of the limited detection of the
5 system he was using.

6 At the concentration tested, the in vitro study
7 estimate of human metabolism is consistent with both the
8 Hattis/Ikeda and the Reitz models in terms of whole
9 body metabolism. That is, when we took the in vitro data
10 and ran it through the two pharmacokinetic models --
11 Dr. Rietz' model and the Hattis model -- they were both
12 consistent because of the saturating concentrations that
13 were used in the in vitro study.

14 However, for the rodents, the in vitro study rates
15 were not consistent with predictions from either the Hattis
16 or Ikeda -- Hattis/Ikeda or the Rietz models. Thus, OEHHA
17 believes that the preliminary data provide qualitative
18 information, but cannot be used quantitatively.

19 Cammer and Associates have sent a comment, and --

20 CHAIRMAN PITTS: Would you want to have the Panel
21 consider their reactions to these comments on a step-by-step
22 basis?

23 DR. ALEXEEFF: That's fine.

24 CHAIRMAN PITTS: Well, let's do that. Or would
25 you like to hear all of them first?

1 DR. ALEXEEFF: There are four comments and
2 they're all sort of interrelated.

3 CHAIRMAN PITTS: Okay. That's fine.

4 DR. ALEXEEFF: Okay. I'll speak up a little
5 bit.

6 Cammer and Associates sent some comments. One
7 was dated May 19th, 1992, and similar comments were sent
8 by B. J. Kirwan of Latham and Watkins in a letter dated
9 May 13th, and also on February 27th.

10 And the comment is that the 18.5 percent
11 metabolism figure was chosen from an inappropriate data
12 set. And the dermal exposure occurred in those workers.
13 Virtually all other data show two to three percent
14 metabolism of perchloroethylene. And the in vitro studies
15 performed in December and January confirm the two to three
16 percent metabolism.

17 Our response is, as discussed in the OEHHA health
18 risk assessment document, there's a wide range of
19 metabolism estimates for perchloroethylene in humans,
20 approximately two to 50 percent of the inhaled dose.

21 The physiological upper limit reported by Bogen
22 and McKone in '88 is 73 percent. And they also estimate
23 a range of metabolism between 5 and 65 percent of the
24 physiological limit; that is, approximately 4 to 47
25 percent.

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1 Dr. Hattis presented at the workshop that the
2 range of metabolism reported using various pharmacokinetic
3 models is .7 to 55 percent. Now, this variation is in
4 part due to the higher metabolism estimated at
5 environmental levels compared to those in the available
6 human studies.

7 The available human data are consistent with
8 greater metabolism at lower concentration levels. At
9 higher concentrations, perchloroethylene metabolism is
10 saturated and a lower percentage is metabolized.

11 OEHHA chose the 18.5 percent as the estimate
12 for human metabolism based on the Ikeda study and
13 Dr. Hattis' pharmacokinetic model. The Ikeda study is a
14 fairly large study, about 34 workers, and encompasses
15 a fairly broad range of exposure. And up to five air
16 samples were taken at each work station. The study
17 indicates that the workers supervised an automated process
18 and no mention is made of dermal exposure or contact
19 dermatitis.

20 So, there were comments saying that this study --
21 there was dermal contact, but in the original study there's
22 no mention of even a chance of dermal contact occurring
23 in these workers. So, there's no real documentation that
24 there is any dermal contact.

25 The Ikeda value is not inconsistent with the other

1 values when they're projected to environmental doses.

2 Various studies have shown that perc metabolism
3 varies with such factors as age, sex, exercise rate,
4 body mass, and adipose tissue level. Even Dr. Rietz'
5 recent in vitro study shows a fourfold variation in
6 metabolism in human liver tissue.

7 The Ikeda study has also been used in published
8 analyses by Dr. Curtis Travis in his risk assessment
9 of perchloroethylene and by Dr. Keneeth Bogen in his
10 group's risk assessment of perchloroethylene.

11 Consequently, other leading researchers have
12 found the Ikeda study useful in characterizing the
13 risks of perchloroethylene. OEHHA staff believes that the
14 choice of 18.5 percent metabolism incorporates much of the
15 variation among humans.

16 I'm going to skip the next comment and take it up
17 at the end. It's more procedural.

18 The next comment was made by Cammer and
19 Associates, and that is that an upperbound estimate of
20 human metabolism should not be used in risk assessment.

21 And our response is that the OEHHA risk
22 assessment presents a range of upperbound unit risks for
23 perchloroethylene from 2 to 72 times 10 to the minus 6
24 per part per billion.

25 The ARB asked OEHHA to choose a value from that

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1 range for the best upperbound value on cancer risk.

2 The purpose of the best value is to provide a
3 reasonable upper estimate for unit risk. The 18.5 percent
4 does not reflect an actual upperbound estimate of metabolism
5 in humans. Instead, the 18.5 percent metabolism rate
6 reflects a best estimate of metabolism from the Ikeda
7 study. And the value calculated from the study has been
8 reerred to as a plausible upper limit for metabolism.

9 So, that is -- in other words, people have
10 characterized the Ikeda study as an upper limit in terms
11 of the number is higher than the other studies at the
12 occupational exposure levels.

13 The range of human metabolism reported in the
14 OEHHA document on perc -- as I already mentioned -- is
15 2 to 50 percent. Thus, an upper limit would be actually
16 closer to 50 percent.

17 OEHHA staff believe that the metabolism rate used
18 should reflect the variation of metabolism in the
19 neterogeneous human population. Available data indicate
20 that metabolism of perc is highly variable. Some factors
21 which influence metabolism are the exposure concentration,
22 the age, sex, exercise rate, body mass, and adipose tissue
23 level. Use of a 2 or 5 percent estimate of metabolism
24 would not result, in our opinion, in the best upperbound
25 value for risk, because it would not be protective of many

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1 individuals. The 2 to 5 percent values reflect metabolism
2 at high exposure levels where saturation of metabolism
3 occurs.

4 So, one of the difficulties in determining
5 what is the metabolism rate at environmental levels is that
6 most of the studies were done at occupational levels, which
7 is above the saturation rate for perchloroethylene
8 metabolism.

9 So, you have to do some back calculations and
10 make some estimations.

11 I'd just like to mention that there are -- there
12 are other uncertainties in the risk assessment that are
13 documented, and one is that there is considerable
14 variability in other pharmacokinetic input parameters
15 that are not taken into account in the risk assessment.
16 And another is that the metabolic pathway leading to the
17 active carcinogenic metabolite has not been identified.
18 And the risk assessment focuses on calculating the dose
19 based on only one of the metabolic pathways, and you have
20 the glutathion pathway and its relationship to -- potential
21 relationship to carcinogenicity.

22 And I'll just go back to that last comment. A
23 comment was made by both Latham and Watkins and Cammer and
24 Associates that the basic differences among the scientists
25 should be discussed at a meeting of the Scientific Review

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1 Panel. And it's our opinion at OEHHA that this is a
2 decision to be made by the Scientific Review Panel and
3 not OEHHA's decision.

4 We also received some additional comments
5 from -- some letters from AC Products, Incorporated, and
6 Crystal Cleaners. However, they were not specifically
7 related to the best value change. And yesterday, I also
8 received a copy of a letter sent to Secretary Strock of
9 Cal-EPA from Paul Cammer, and that letter deals primarily
10 with his concerns about the process, particularly the
11 SRP's involvement in the process. So, I won't particularly
12 comment on that either.

13 That closes my comments.

14 CHAIRMAN PITTS: Thank you very much, George.
15 We're open for discussion. Chuck, you were at that meeting.
16 Perhaps you can lead off. You were at the workshop.

17 DR. BECKER: Yes. I guess I was surprised that
18 there was some idea that our committee was not given the
19 information. In fact, two of us attended the meeting, and
20 we had open discussion about what the information was.
21 The scientific uncertainties were addressed. The question
22 of saturation was openly discussed. And it was very clear
23 that there were some uncertainties. So, I was surprised
24 that they would consider that we hadn't been informed about
25 this at all. I was surprised. In fact, I don't think that's

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1 been the case. In fact, I think it's been the opposite.
2 Dr. Froines was on the panel and was there and discussed
3 that. So, I think that the process has been handled
4 extremely well.

5 So, my response would be that the process has
6 been about as open and scientific as is possible. Others
7 may feel differently.

8 CHAIRMAN PITTS: Yes?

9 DR. SIEBER: Jim, it would be helpful to me
10 if George would walk is through in fairly simple terms
11 the connection between human metabolism rate and the unit
12 risk factor that we're ultimately going to want to come
13 up with.

14 CHAIRMAN PITTS: Why don't we do that, and then
15 we'll come back to the process. We also have a letter
16 now. A Fax just came in from John Froines. So, let's do
17 this.

18 DR. ALEXEEFF: Our stand approach for risk
19 assessment would be to take the regular concentration used
20 in an animal study, and we take that concentration and
21 adjust it to an average daily rate, and then put it in
22 our risk assessment model, linearized multistage model,
23 and calculate the cancer potency.

24 And in this -- for perchloroethylene, that is what
25 we would -- suggested originally when we sent out the

1 document. And the comments came back saying that we should
2 use a pharmacokinetic model for the risk assessment.

3 Now, what a pharmacokinetic model does is -- sort
4 of two major attributes of it. First of all, we can --
5 I'm sure you're all aware what the model is.

6 The model essentially describes the absorption,
7 metabolism, elimination, and maybe target tissue dose
8 and target tissue concentration of the chemical.

9 So, you can do that calculation for the animal
10 study itself. So, in other words, if you assume that the
11 levels were high in the animal study and maybe some
12 saturation occurred, and metabolites poured over into a
13 pathway, you can correct for that using this physiologic
14 model. And there are a lot of -- it depends on the model,
15 but may be 40 equations and a number of parameters have
16 to be taken from the literature estimated for this model.

17 So, you can do it with just the animal data.
18 Then, you can also -- and we did that for methylene
19 chloride.

20 Now, the next step is, you can say that it's not
21 simply the question of what happened in the animal
22 experiment that needs to be corrected, but there are
23 differences in the metabolism processing of humans versus
24 animals or the animal in question.

25 And, therefore, you can take that data and build

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1 a pharmacokinetic model for the humans. And that is what--
2 essentially the first model was developed by Dr. Rietz
3 of Dow for this chemical. And he built the pharmacokinetic
4 model, and then showed that humans metabolize
5 perchloroethylene differently than animals do.

6 Since then, there have been a number of other
7 models -- about five other models have come out. And so,
8 you take all the human data and put it in, and then it
9 adjusts the potency, the amount of actual metabolite that
10 reaches the target tissue, which in this case is the liver.

11 Now, the way the metabolism works out is that a
12 lot of the input parameters -- although I said there's a
13 lot of equations and a lot of information that gets put
14 in, sometimes they may not affect the final result that
15 much.

16 One of the key parameters in this case happens
17 to be metabolism, and what is the relative metabolism
18 between humans versus mice. Because perchloroethylene is
19 thought that it's the metabolite that causes cancer, not
20 the parent compound.

21 So, if mice metabolize more perchloroethylene
22 than humans, they're going to get more of the cancer causing
23 agent in the body than a human does.

24 So, that is what we assumed. The debate is simply
25 how much more do mice metabolize perchloroethylene than

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1 DR. SIEBER: George, the active metabolite is
2 the oxide on your --

3 DR. ALEXEEFF: Right. Well, it hasn't been
4 identified, but it's assumed by that pathway that that
5 is -- it's not clear if it's the oxide in terms of that.
6 There's also TCA at one point was considered to be the
7 major active metabolite. So, there's been discussion
8 about the end product TCA. In the document, there's a
9 couple of metabolites that have been identified to be
10 genotoxic. There's no consensus on what is the active
11 metabolite. But it's assumed to be somewhere down that
12 pathway.

13 DR. SIEBER: I think what I'm getting at is,
14 I can buy -- see the argument about the metabolism rates.
15 Now, the question is, at the greater metabolism rate, do
16 you also generate more of the active metabolite. Has that
17 connection been made?

18 DR. ALEXEEFF: That's a good question. That's
19 one of the uncertainties. And the next step is activation
20 versus detoxification and the relative rates of those.

21 So, there's more questions to be answered in
22 general on this, but this is certainly a more sophisticated--
23 I think generally everybody agrees it's a more accurate
24 estimate of the concentration than just the outdoor
25 concentration or the ambient concentration.

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1 CHAIRMAN PITTS: Let's go around the table.

2 DR. FRIEDMAN: I have nothing to add.

3 DR. BECKER: I'd just add that we used that
4 in methylene chloride before you came, and I think that
5 everyone agreed that that allowed us go to the next level
6 of understanding the sophistication.

7 However, we still don't know what causes cancer,
8 and we're not sure which metabolite it is. So there's
9 still those uncertainties. But then the question is, is
10 this process -- are those uncertainties covered.

11 And one argument is, well, the metabolism -- if
12 it were two to three percent would be different than if
13 it was 17 percent -- I think the number they've chosen is
14 18 percent. So, that certainly incorporates that range.
15 The question is, which range do you use, and does it
16 change from 25 to 18, and is that appropriate in light
17 of this new information?

18 The second thing is, given that amount of
19 information, does that really -- is that really going to
20 change anything? And I think, the best I can understand
21 it, it's certainly clear that that's within a reasonable
22 range of what you would expect with all the uncertainties.

23 CHAIRMAN PITTS: Tom?

24 DR. DAVIS: I can't comment on the technical
25 aspects of the model. I just have to assume that the

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1 people whose expertise is in that area, that they have
2 concluded, as others have been trying to get it clear
3 to them. I'm fairly satisfied that 25 and 18 are different,
4 but to what extent? I'm satisfied that 18 is the real
5 number as opposed to two to three. It's difficult.

6 CHAIRMAN PITTS: Dr. Witschi?

7 DR. WITSCHI: Yes. Please excuse me. Refresh
8 my memory. Where did the 24 percent come from in the
9 original one?

10 DR. ALEXEEFF: There was -- in Dr. Hattis'
11 original model, which was released I guess in '87, that's
12 when he had the 24 percent. And since then, he's
13 updated -- he's added additional components on his model,
14 and now he's differentiated between oral and inhalation
15 exposure. So, the 25 -- 24.9, or whatever it was, comes
16 from his original documentation of the model.

17 DR. WITSCHI: Okay. Now, the 18.5 percent out of
18 the Ikeda study, is this in the study itself?

19 What was the conclusion of the guy who did the
20 work?

21 DR. ALEXEEFF: Well, the general purpose of the
22 work was not what we're using it for. They were trying to
23 see if TCA in the urine is a good predictor of exposure
24 to perchloroethylene in the workplace. They were trying
25 to find a monitoring, you know, biomarker. And that's

1 generally been the interest of almost all the human
2 metabolism studies. I can't say for sure, but I think
3 it's probably all of them that are looking for markers
4 primarily.

5 So, they don't generally generate the metabolism
6 rate. They give information on -- well, first of all, the
7 biggest problem is there's no mass balance for the chemical.
8 It's not a radio labeled chemical. So, there's simply
9 estimates on what the breathing rate was, you know, how
10 much was absorbed, and things like that.

11 And then the studies have looked at levels
12 of primarily trichloro compounds in the urine, because
13 that can be measured.

14 DR. WITSCHI: Well, not knowing exactly how much
15 went in --

16 DR. ALEXEEFF: Right. They don't know exactly
17 how much went in, and we have a concern that measuring
18 trichloro compounds is not measuring exactly how much is
19 coming out either.

20 The measurements generally -- I don't recall any
21 of the studies going more than a half life, a single half
22 life, roughly half life up to less than a half life.

23 So, the conclusions of the studies were primarily
24 what focused on whether or not it is or is not a good
25 surrogate for perc exposure. They weren't generally

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1 commenting on what the metabolism rate of perchloroethylene
2 is. Instead, people can take that data that was presented
3 in these papers and put them into these pharmacokinetic
4 models. For each of those studies, you have to do that.

5 And when you do that, the paper presents, as I
6 say, most of the information. You have to come up with
7 some of the other estimates as well, such as what was
8 the breathing rate, and things like that.

9 DR. ZEISE: It might be useful to point out
10 that when we examined all four different major sources of
11 human in vitro data, we found that at low doses they
12 weren't all consistent. There was a lot of uncertainty
13 for each study. And they were all consistent with this
14 value 18 percent at low doses.

15 The problem is there is saturation at high
16 doses. And so, the metabolism that you would calculate
17 at high doses is very different from the low doses.
18 But we do have consistency across the four data sets.

19 DR. SIEBER: I like the explanation. I think the
20 staff has done a very careful job in trying to select the
21 best number. They've had to sort through a lot of
22 uncertainty and come up with their best estimate, which I
23 tend to agree with.

24 Could we maybe go over to addressing the concerns
25 of the industry? Obviously, there's much concern. We

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1 received an unusual number of letters at the last minute.

2 George, maybe you could explain the ramifications
3 for the individual operator in adopting one number over
4 the other. Is this right at the critical line where people
5 will actually be unable to operate in your opinion?

6 DR. ALEXEEFF: Well, this probably is a better --
7 something the ARB staff should address, as to what the
8 impact is, since we just assess the risk, and they
9 implement --

10 DR. SIEBER: And I don't want to scare them
11 away if you've got more questions.

12 DR. ALEXEEFF: I'll stay here.

13 CHAIRMAN PITTS: Ms. Shiroma.

14 MS. SHIROMA: Yes.

15 CHAIRMAN PITTS: It's a good question.

16 MS. SHIROMA: Right. Yes, Dr. Sieber, in
17 response to --

18 CHAIRMAN PITTS: Genevieve, we can't --

19 MS. SHIROMA: Sorry, Nadine.

20 Well, first of all, to set the stage, I think
21 the Panel realizes what your charge is here, as far as
22 looking at the science and assuring that you're making a
23 decision based on that full set of information.

24 Now, once we step into the arena of risk
25 management, there has been a lot of discussion about the

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1 implications of the information that comes out of this
2 process. And one of the major things that was brought up
3 through the Board hearing process and through our
4 discussions with the industry is that the air pollution
5 control districts of California have their own permitting
6 programs for permitting new dry cleaners or other kinds
7 of industrial sources.

8 And a number of the districts now have permitting
9 programs for sources of toxic pollutants. The concern is
10 that the way the districts are making their decisions is
11 that they are using the best value to calculate an
12 estimated risk in determining whether or not a source then
13 receives a permit.

14 They're also using this information for notifying
15 the public as to whether or not there may be a health risk.
16 So, yes, this information would then go on, be provided
17 to our Board, and then provided to the districts to
18 incorporate in their programs.

19 Now, the Board recognized last October that
20 there is this implication. They also recognized the
21 uncertainties that go into coming up with these best
22 values. So, they have instructed the staff to work with
23 the districts, affected industry, the public, yourselves
24 to look at the risk management process and determine if
25 the current process is working or whether some changes may

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1 be necessary.

2 So, we are now embarking upon that. We've held
3 a number of workshops. As far as current permitting
4 goes, many districts are holding off on making decisions
5 about incorporating new numbers for the best values for
6 particular pollutants into their programs.

7 The Bay Area District is in the midst of their
8 program in terms of permitting and the implications, and
9 they're working right along with us to look at this issue.

10 So, granted, yes, there's implications from what
11 you do. We recognize it in the risk management arena,
12 and we're trying to work on this very expeditiously.

13 So, does that help?

14 DR. FRIEDMAN: Could you put it in sort of
15 simple terms? Is the average dry cleaner going to have to
16 shut down because of the new standards?

17 MS. SHIROMA: No. No. The average dry cleaner
18 is not going to have to shut down. That's our view. I
19 know there are differing opinions, and there are many
20 people in the industry who are very concerned about this.

21 Our view is that we are looking at developing
22 a control measure for existing dry cleaners. We're holding
23 workshops on that as part of our toxics program. The intent
24 there is not to shut anybody down. The intent is to do
25 what's fair and equitable.

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1 As far as looking at new dry cleaners or
2 modifying facilities, that's where some of these
3 questions come in as to whether or not there will be an
4 easy way for new dry cleaners to site. And that is
5 really the arena that we're working on at this point.

6 And there has been some question about that.
7 The districts are very aware of this. Their intention is
8 not to stop new facilities from coming in. They are
9 simply trying to implement their permitting programs in
10 a fair and equitable manner. As I say, we recognize the
11 situation, and we're working with them through this summer
12 on this.

13 DR. ALEXEEFF: The current number we're operating
14 on is an EPA number that has never been officially
15 approved. It was released in draft in 1986. The EPA has
16 never been able to finalize its process.

17 CHAIRMAN PITTS: Is that about 6 or something?

18 DR. ALEXEEFF: Yes, 6.5. And that number has
19 never been allowed to go to completion. So, there will
20 be more facilities that would meet whatever -- you have
21 a cut-off of some sort that would need some sort of
22 notification requirement.

23 Right now, the number of facilities at the
24 current number -- the current risk number, the old EPA
25 number, already meet, you know, whatever kind of line you

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1 might draw, which is usually one in a hundred thousand
2 risk. A number of facilities are already over that.
3 This obviously would make more facilities over that number,
4 too.

5 I think that one area that -- what could happen
6 is that, you know, the estimates of the risk in the
7 facilities are based upon estimates of ambient
8 concentrations and not monitored data in general. So,
9 there's a lot of information to be gained in that arena.
10 Generally, they just have been looking at the amount of
11 perchloroethylene used and assuming it's all -- all goes
12 up the stack and is all distributed evenly. And we, of
13 course, know a lot of it goes other places -- on the
14 clothes and things like that.

15 So, I think that there is a lot more information
16 that needs to be gathered. This will probably force that
17 gathering of information.

18 MS. SHIROMA: Just to be sure I answered your
19 question. Your question was, are existing dry cleaners
20 going to be shut down as a result of your action today;
21 the answer is, no. That will not occur.

22 CHAIRMAN PITTS: Basically, for example, under
23 the findings -- we have the original findings, but basically
24 they're the same form. We'll discuss and vote on the
25 number in a moment. But the findings give a range. And

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1 this has not changed. You have not changed the range.

2 That's important, the range. And either I have --
3 there has been a flaw in the Xerox copy, or it's .2 or is
4 it 2?

5 DR. ALEXEEFF: It's 2.

6 CHAIRMAN PITTS: It's 2. Okay. I see a .2
7 here. It's not a floater. I watch those go by, too,
8 occasionally. The range of risk is given in here. This is
9 an important point, because there's been some implications
10 that you've raised, and some communication to Jim Strock
11 that the Panel has not looked at the entire information.

12 It clearly says here that it's 2 to 72. And
13 then we say that the value that -- either the 70 or the
14 50 -- or the 40 now, it says the range remains unchanged.
15 This estimate of the value represents the upper range of
16 plausible excess cancer risk. The actual risk may be
17 significantly lower.

18 And I think, throughout, as we agree on the
19 Panel, we agree that very carefully those words have been
20 put in here and to state that this is basically the
21 ball park. It's protective of health, by there's a wide
22 range. That's point one.

23 Point 2, as I understand it -- this is then the
24 scientific evaluation of the SRP. This is science. This
25 is the science part of the entire operation. When this goes

1 to the ARB, they examine this.

2 And I gather where the problems arise is, in a
3 sense -- you said that the bright blue lines that the --
4 districts have certain numbers, and when those numbers
5 come up, flash up, then certain actions have to be taken.
6 Those numbers don't necessarily recognize the fact that
7 the range is 2 to 72. They have an option, if they wish --
8 either have an option or can develop an option through
9 changing their regulations to accept a different number
10 than the number that's represented in our findings.

11 And that's a matter of discussion between
12 actually the districts and OEHHA, and it's not in the
13 province of SRP. Is that basically correct the way I
14 phrased it?

15 MS. SHIROMA: Yes. I think you've given a good
16 general depiction. In the risk management, we have some
17 other options of criteria that can be considered in making
18 those kinds of decisions.

19 DR. WITSCHI: I have a question on this range,
20 George. I'm glad you're talking about the range. Was
21 this range based on 18.5 metabolism, or would it include
22 people, metabolism 2 percent, and people with --

23 DR. ALEXEEFF: The lower numbers are the two to
24 three percent.

25 DR. WITSCHI: That should be made clear probably.

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1 CHAIRMAN PITTS: That's a good idea. It might
2 be made clear in the findings, too.

3 Make a note of that. Genevieve, you want to do
4 that? Put that in the findings.

5 That's a very good point.

6 MS. SHIROMA: Are you ready to discuss the
7 findings?

8 CHAIRMAN PITTS: Before we do, I'd like to
9 to bring in one other important set of comments from
10 Dr. Froines. Dr. Froines, as Dr. Becker pointed out,
11 was also at the workshop. And actually, he was the
12 leadperson on Part B on perc. And he, unfortunately,
13 due to a major commitment that came up, was unable to
14 attend personally here. But he has read the material and
15 has Faxed to us a two-page letter that gives in detail
16 his comments on the proposed changes. And I'd like these
17 to go into the minutes or the record. And I wondered,
18 Chuck, since you were there with him, I think reading his
19 comments -- if we could take the time to read them for
20 the audience and for the record, or do you think that might
21 be sensitive?

22 DR. BECKER: I think they've already been
23 summarized in part by George, and that is that there was
24 no question that all of us who attended and addressed this
25 science were aware of the scientific issues that

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1 surrounded this compound. We've discussed them here today,
2 and the major problem is, as George explained, that no
3 mass balance study had really been done to give us all the
4 parameters necessary for all these equations.

5 So, the end result of all that uncertainty we've
6 addressed. And we've also seen, that even though there's
7 difference in the metabolism, 25 to 18 or 2 to 3, that
8 the ultimate number doesn't change in this assessment.

9 So, my reading of John's -- and I also discussed
10 this with him when we were there -- was that our charge
11 was to take the most health conservative approach, and
12 that's what's been done. And so, his conclusion is that
13 this document is not seriously flawed; that it incorporates
14 all the parameters that we would normally deal with in
15 this setting. And he recommends that we accept this as
16 good science.

17 I think he also -- I don't know whether this is
18 the time to discuss it or not, but I also share with
19 Dr. Froines his opinion in the last paragraph that we were
20 provided some distorted view of this -- and I don't think
21 that's correct at all. In fact, I think we were the ones
22 who pushed to see that this was clearly brought out in the
23 open and discussed. And the issues concerning this add more,
24 I think, to the fact that this is an open process and has
25 been fully discussed. And I think we're clear, as a Panel,

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1 over exactly how the numbers came into this.

2 So, I think Dr. Froines' letter echoes what we
3 just discussed here. I think it would be useful just to
4 add this to the minutes.

5 DR. SIEBER: Jim, I'd like to read one
6 sentence of his, which I particularly agree, and I think
7 it's the undercurrent of what we just discussed about
8 reevaluation.

9 He says in the second to the last paragraph,
10 "The Panel should be open to a reevaluation of this
11 compound's risk assessment values as more information
12 becomes available," and the indications we're getting
13 are that State agencies will be aggressive in trying to
14 pursue that information. And to me, this is important.
15 We need to have that kind of followup so that we don't
16 wind up with a number -- it's the best number we can come
17 up with today. But we don't want to be stuck with it.

18 If it turns out not to be the best number
19 later --

20 CHAIRMAN PITTS: I think that's fairly correct,
21 and I agree with it. I think the Panel does. I would make
22 just one comment in this letter I think that's relevant,
23 too. He says here -- let's see now. He says that he
24 agrees -- he says, "The decision by OEHHA to use the
25 value of 18.5 percent plus limit is highly consistent with

1 the scientific data, uncertainty," and so on. And then
2 he says, "OEHHA has chosen to err on the side of health
3 conservation, and that is entirely appropriate, given the
4 state of the art available to it."

5 And then says, "The document presented to the
6 Panel is clearly 'not seriously flawed' and it represents
7 an extremely careful and sophisticated evaluation."

8 And he points out, "While some may disagree with
9 the ultimate findings of the State, the review process,
10 the evaluation, and all of the conclusions are highly
11 defensible as a matter of science. And OEHHA needs to be
12 applauded for its efforts as a balanced approach to the
13 compound."

14 Now, are there other -- This is basically a
15 public document, is it not? So, we will have copies, Bill,
16 for the audience? There'll be copies available?

17 MS. SHIROMA: There are copies on the back table.

18 CHAIRMAN PITTS: All right. I agree with what
19 you say. We might bring up the last paragraph in the
20 context of a future -- why don't we at this time take a
21 vote, an official vote. Let's look at the findings first.
22 Let's go to the findings. And after we've discussed the
23 findings, we'll come back with other comments.

24 MS. SHIROMA: George has some proposed language
25 for Finding No. 3 to address Dr. Witschi's comment.

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1 CHAIRMAN PITTS: Finding No. 3. Let's all
2 look at these draft findings. Yes, George, go ahead.

3 DR. ALEXEEFF: I just wanted to add or suggest
4 adding onto the findings -- on the third finding, where it
5 mentions the range of unit risk, after it says, 2 to 72,
6 at the end of that sentence, "remains unchanged," add
7 a sentence saying, "The range incorporates lower
8 metabolism rates and other model assumptions." Okay?

9 DR. WITSCHI: It incorporates higher metabolism
10 rates, too?

11 DR. ALEXEEFF: There are some higher metabolism
12 rates.

13 DR. WITSCHI: So then the range incorporates
14 low and high.

15 DR. ALEXEEFF: Lower and higher?

16 DR. WITSCHI: Lower and higher.

17 DR. ALEXEEFF: Lower and higher metabolism rates.

18 I think there's one metabolism rate that's 20
19 percent in one of the EPA estimates.

20 CHAIRMAN PITTS: Okay. Are there other comments
21 from the Panel members with regard to the findings?

22 DR. BECKER: I make a motion that we accept those.

23 CHAIRMAN PITTS: Is there a second to that motion?

24 DR. FRIEDMAN: Second.

25 CHAIRMAN PITTS: Any further discussion? All those

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1 in favor?

2 (Ayes.)

3 Opposed, no? It's accepted. And you might
4 sit tight both of you for discussion. The findings are
5 approved, with this addition, as presented.

6 Now, to get back to the point that was raised
7 by both Dr. Becker and Dr. Froines, and, in fact, by
8 Dr. Glantz -- is he in Canada today?

9 Yeah, he's in Canada. So there's a certain
10 amount of -- I guess he Faxed. He couldn't mail us
11 anything, at least with my understanding -- with my wife
12 being a Canadian -- of the Canadian mail service.

13 Things are tough up there, too.

14 But we have also from Stan -- and he replied
15 specifically to another letter from -- you mentioned --
16 Dr. Cammer to Mr. Strock. I received a copy of this
17 letter with a cover message that says on it, "Please --
18 this is from Dr. Cammer -- "Please deliver the following
19 pages to Lane Bailey from Paul Cammer, total pages 7."

20 It's got the message: "My secretary informs me
21 you will forward this to James Pitts. Thank you for your
22 assistance."

23 So, this letter came through -- although it's
24 addressed to him, it was sent to me, and I gather it was
25 sent to others in the ARB. So, my understanding, Bill --

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1 Mr. Lockett, this can be treated as a public document, or
2 discussion, or our response?

3 MR. LOCKETT: Yes.

4 CHAIRMAN PITTS: So, I think it's appropriate.
5 We might want to respond to the -- some aspects in the
6 letter. And maybe you would like to restate your comments
7 initially, and then we can comment on --

8 DR. BECKER: The suggestion was that had been
9 provided with a distorted, one-sided view of this science.
10 And I don't think that that's the case, especially in
11 light of the fact that I think we've been proactive to
12 try to get to the bottom of it and understand it as
13 thoroughly as possible.

14 And, in fact, I think we can turn it around and
15 say that this is a good example that the process is working.
16 We're certainly getting the information. We've opened the
17 dialogue. And John's comments, I think, are very --
18 and perhaps I should read them.

19 CHAIRMAN PITTS: Why don't you read them, yes,
20 and enter them in.

21 DR. BECKER: "Speaking as an individual, I
22 strongly object to Mr. Cammer's conclusion that the SRP has
23 been provided with a distorted, one-sided view of the data on
24 perc. The SRP has had the opportunity to review the
25 scientific evidence on perc presented by industry

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1 representatives. Mr. Cammer's inflammatory letters to
2 Secretary Strock and Dr. Lewis provide strong evidence
3 why the Panel should consider any changes to its
4 procedures very carefully in order to protect the quality
5 of the scientific discussion. The issues concerning
6 perchloroethylene have been carefully evaluated and I
7 believe the Panel has a solid basis for a decision."

8 I agree completely with that. I was there at the
9 meeting, and I think the process clearly is working. And I
10 don't think that we want to change this process.

11 CHAIRMAN PITTS: I'd like comments from the
12 Panel.

13 DR. FRIEDMAN: You know, any scientific
14 arguments can always be clearly stated in concise writing.
15 And I just don't see -- we're now addressing the thought
16 that someone said we should open our meetings to the
17 public for public discussion.

18 CHAIRMAN PITTS: Yes, this is the letter that
19 has the major thrust that we should be opening it up to
20 public discussion at the actual time we're evaluating
21 the information.

22 DR. FRIEDMAN: Well, addressing that point, I
23 really feel that any scientific arguments can be reduced
24 to concise writing. And we can get these documents in
25 writing, and we can evaluate them quietly or discuss. And

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1 if we open this to public comments, we'll only be adding
2 emotion to the consideration. And I just don't think that
3 has any place here. And I would object to changing
4 the format of our discussions in that manner.

5 DR. SIEBER: I would only add that the public
6 workshop concept is working very well, in my opinion. And
7 when I discuss our process, which incorporates workshops,
8 with people outside the State, they're amazed that we go
9 to that effort to get all the sides represented. So, I
10 think it's a real strength, and I believe we used it to
11 its fullest in this case, and have come up with a good
12 conclusion because of it.

13 DR. DAVIS: I agree with the two previous
14 speakers. My own feeling on this is that we don't need
15 people with an angle and a point of view and a bottom line
16 interjecting themselves in multitude within the context
17 of what here has been very civil.

18 DR. WITSCHI: I have nothing to say.

19 DR. BECKER: I'd like to add that I think -- I
20 don't know how anybody else does it, but Stan Glantz
21 responded to something that I think is reasonable, and that
22 is that many of us who get this large amount of paper will
23 begin by looking at the comments in Part C first to get an
24 idea about what the criticism is. And I think -- I can only
25 speak for myself, but I found that some of the contents in

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1 Part C have been some of the most valuable information.
2 And I think that's excellent. I think I support that
3 process. And I don't see how anything that could be put
4 in Part C, how that would be improved with an oral
5 presentation. I don't understand what the asset of that
6 is. I don't see how that helps anything. So, I don't
7 see any mandate to change the process at this time. And I
8 don't think we should. And I would propose that we don't.

9 CHAIRMAN PITTS: Would it be appropriate --
10 actually, the last sentence of Dr. Glantz' letter, "Please
11 enter this letter into the formal record should this matter
12 come up at the meeting."

13 So, I would move that Stan's letter be entered
14 into the record.

15 DR. BECKER: If my colleagues all agree, I think
16 Stan's letter should be incorporated in our minutes.

17 It certainly echoes my feelings about it.

18 DR. FRIEDMAN: Not only that, but I would propose
19 that we endorse it as the view of the Panel.

20 CHAIRMAN PITTS: Is that the motion?

21 DR. SIEBER: Well, would it also be possible
22 or perhaps more desirable for us to draft a letter that
23 incorporates all of our views and responses. Is that
24 necessary in the case of this criticism?

25 CHAIRMAN PITTS: Sure. What we can do is to enter

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1 his letter, and then the Panel could draft a letter which
2 incorporates all the suggestions made. I think one of the
3 points that should be kept in mind is, as far as -- from
4 my experience on some of the exposure side of risk
5 assessments and criteria documents, the EPA in the early
6 days had a miserable time trying to ever come to some
7 conclusion about some particular model or some particular
8 type of measurements. And there was always new information
9 that kept coming in. And it was unpublished data. And
10 we've just got new data on this thing.

11 And these were criteria documents, sort of the
12 basis for the control strategies. Finally, the basic idea
13 came through that it had to be peer reviewed literature,
14 peer reviewed literature in terms of final criteria
15 documents. That shifted from 1968 through the years.

16 And I think that the Panel has been very clear,
17 in that the OEHHA has indeed explored the existing peer
18 reviewed literature; that's my impression. And it has, in
19 fact, been more than happy to have received material
20 which is accepted for in the peer reviewed literature.

21 And in another category, which has been wide open
22 to us and has been transmitted to us, material that has been
23 submitted to peer review literature. And, in fact, we have
24 received and listened to developments from a variety of
25 sources on material that's not even been submitted, but is

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1 in the idea of reports. So, going along with what you
2 say, Dr. Sieber, that OEHHA is involved and the Panel is
3 interested in hearing this, and it has come to us through
4 this range from something that's been there, into peer,
5 all the way through to something that is, in fact, in the
6 report stage.

7 Okay. I guess -- so, first of all, is there
8 a motion first to incorporate Stan's letter in the official

9 DR. BECKER: I think it does call for a formal
10 response.

11 CHAIRMAN PITTS: Well, as Chair, I can just say
12 to have that letter put in --

13 DR. FRIEDMAN: Why not both? Also Dr. Froines ' --

14 CHAIRMAN PITTS: Okay. Dr. Froines wasn't here,
15 so I think it's appropriate to put his full comments in.
16 All right. I'd entertain a motion to put the letters in.

17 DR. BECKER: So move.

18 DR. SIEBER: Second.

19 CHAIRMAN PITTS: All right. Both letters.

20 All in favor?

21 (Ayes.)

22 CHAIRMAN PITTS: Then do I hear a motion that
23 the Panel then shall write a formal letter? This, I presume
24 would go to Ms. Sharpless? That would be the appropriate
25 person? There's Bill. That would be appropriate, would it

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1 not?

2 MR. LOCKETT: Sure.

3 CHAIRMAN PITTS: And I think we should write to
4 her in some reasonable period of time, so she'll have this
5 available real soon. Is there a motion then to incorporate
6 the comments from the Panel in a letter in regard to
7 Mr. Cammer's letter?

8 DR. SIEBER: So move.

9 DR. BECKER: Second.

10 CHAIRMAN PITTS: All those in favor?

11 (Ayes.)

12 CHAIRMAN PITTS: Fine. Thank you very much.

13 I want to conclude by expressing my appreciation,
14 particularly to George here, the staff --

15 DR. SIEBER: Jim, before we leave the
16 perchloroethylene completely, we voted and approved the
17 findings, the finding that we're going to communicate to
18 Jananne Sharpless. However, there's a cover letter on
19 there that I just wanted to return to, and I wonder if
20 it would be possible if we reflect in that cover letter
21 our interest, as the Scientific Review Panel, in seeing
22 that new data be collected on exposure, metabolites, and
23 things of this type.

24 CHAIRMAN PITTS: From whatever sources.

25 DR. SIEBER: That this committee give the State

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1 agencies the kind of impetus they need to carry through
2 on what I'm sure they would done anyway, but --

3 DR. ALEXEEFF: If I may suggest, there was also
4 one of the comments that suggested that efforts be made
5 to do epi studies as well of existing dry cleaners. You
6 could add that as well. Of course, this is not a time
7 to expend new resources, but it's something to think about
8 and plan on how to do it.

9 CHAIRMAN PITTS: It would also be appropriate
10 in the letter to Ms. Sharpless to basically state
11 a position that I know that the Panel holds, and that's
12 that we are also concerned about economic impacts upon the
13 dry cleaners. And that's not just for perc. We're concerned
14 about any definition of a particular toxic air contaminant,
15 and a unit risk has -- we understand -- ramifications
16 in terms of risk management. But we recognize that our
17 function, as a scientific function of risk assessment,
18 but we do understand there are these cost-effective
19 problems that go along with health protective scientific
20 evaluations. Would that be appropriate and useful?

21 Are there other comments? Okay. Fine. Now,
22 I'm delighted to see -- I'd like to make a point about the
23 next agenda item, which would be the discussion of the
24 status of the Department of Pesticide Regulations, AB 1807,
25 3219, Tanner, air toxics identification and control program.

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1 Dr. Jim Wells is here. I want to comment to
2 Dr. Wells, he made the request that he go on at eleven
3 o'clock, because he is a very busy man. Here it's eleven
4 o'clock. We're one minute off. Contrary to certain unit
5 risks, we are more precise at times.

6 But we welcome you here, and we appreciate your
7 coming to the Panel to share your perspective from your
8 new position, which is very important, from a variety
9 aspects to society and science.

10 DR. WELLS: Well, thank you. I've got to tell
11 you that I'm not one of those nice, well-meaning people
12 from the Department that you talked about in your last
13 meeting. I try to be nice. I usually try to be well-
14 meaning, too, if it works out that way.

15 I am happy to be here. I've been hearing about
16 this group for a long time, and haven't had the pleasure
17 to appear before you.

18 After reading part of the transcript of the
19 last meeting, I wasn't sure I wanted that pleasure, but
20 I figured it was worth coming down anyway.

21 I've known Dr. Sieber and Dr. Becker for a long
22 time, both through DEF, as it happens, which is interesting
23 that we're finally getting around to doing something
24 with DEF.

25 I don't know exactly what you want me to talk

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1 about here, but I thought I would just basically sketch
2 out the Cal-EPA and what our role is in it now and what's
3 changed or what hasn't changed from the old days at
4 CDA, and then run down a little bit about where we are in
5 the process. It's a little difficult to talk about
6 progress on 1807, since we have yet to list one pesticide
7 since 1983, when the law was passed.

8 But, in fact, I do want to talk about the
9 progress we're making.

10 First of all, we came in whole, in total, the
11 whole Department, the whole Division of Pest Management
12 came into Cal-EPA as a department.

13 And that means that we became the risk assessment
14 capabilities and the risk assessment responsibilities
15 that we had in Food & Agriculture. And if I really wanted
16 to go back into history, I'd have to say that when 1807
17 was passed in '83, we really didn't have much in the way
18 of risk assessment capabilities. That was prior to
19 Senator Petris' Birth Defects Prevention Act and prior to
20 our establishing of a toxicology branch, and hiring all the
21 toxicologists. I think we had one or two toxicologists
22 on the staff. Dr. Knakk was on the staff.

23 And so, we really didn't, in the first place, get
24 staffed for doing risk assessment for 1807. We ended up
25 being staffed for SB 950, the Birth Defects Prevention Act.

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1 And because of that, we actually gained the
2 expertise that we now rely upon to do the 1807 work.

3 When we came over into the new department, we
4 joined several other agencies. We joined the Air Resources
5 Board, as you know, the new office of Environmental Health
6 Hazard Assessment, which came out of the Department of
7 Health Services; the Integrated Waste Management Board;
8 and the Department of Toxic Substances Control, from Health
9 Services also.

10 So, that's the core of the new agency. And there
11 are some discussions about the possibility of bringing in
12 other environmental programs, such as Drinking Water from
13 Health Services, and some other areas, as we go forward
14 in trying to put together a comprehensive California EPA.

15 But, in fact, the way we came in as a complete
16 department with our own risk assessment method, we stayed
17 in control of 1807, just substituted the names. Department
18 of Pesticide Regulation for the Department of Food &
19 Agriculture, and Office of Environmental Health Hazard
20 Assessment for the Department of Health Services.

21 Now, in the meantime, we had been attempting to
22 get at least one chemical through the 1807 process. We have
23 now asked ARB to monitor, I think, 12 chemicals. And we've
24 gotten results for all 12 chemicals. And we've done a
25 number of environmental fate assessments on that. And that

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1 is the step that prepares them then for risk assessment
2 in the medical toxicology branch.

3 Most notably, ethyl parathion, which you mentioned
4 at your last meeting, has finally been completed. We
5 tried one time a few years ago to list it as a toxic air
6 contaminant, and basically didn't have the regulations in
7 place that gave us the criteria to list it. And when we
8 went to hearing, we were basically blown out of the water
9 by the pesticide industry.

10 And so, we decided that in order to list a
11 chemical, we had to have better criteria and regulation for
12 what triggered a chemical being classed as a toxic air
13 contaminant. So, we went back and put together a regulation
14 that basically laid that out. It took some time to get
15 that regulation through the process, and it's in place.
16 Then we went back to ethyl parathion, and because it had been
17 so long since we evaluated it, we had some new end points
18 to look at. So, we put those into the process, relooked
19 at ethyl parathion, and we've now pushed it forward to the
20 point where we've announced it as a toxic air contaminant,
21 and we're in the process of getting the regulation in place
22 to designate it as a toxic air contaminant.

23 Right behind it is methyl parathion, which is
24 going through the same re-review, now that we've changed
25 the toxic end points. And that's close to finishing. So,

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1 we'll have that finished within the next few months anyway.

2 And also sitting off to the side is paraquat,

3 which we have pretty much completed risk assessment on.

4 And when we get back to that after we finish methyl

5 parathion, then we'll get paraquat listed.

6 And next in line behind that is gluthion, or

7 azinphos methyl. But I think we're going to change that

8 order. I think we're going to pull up DEF. And I think

9 we're going to go ahead and complete, because DEF, in our

10 Birth Defects Prevention Act risk assessment is close to

11 finishing also. And that really brings up the substantive

12 part of my discussion here.

13 And that is, if we don't quite operate -- I guess

14 we don't regard 1807 in the way that the Air Board does,

15 in that we look at multimedia effects of all chemicals.

16 We basically look at the chemical outwards rather than

17 look at a particular medium and say, what is the chemical

18 affecting, or the chemical in this medium. We look at the

19 chemical itself and say, what are all the sum total of

20 exposures to this chemical.

21 And quite frankly, most often, the end points

22 we're looking -- what we want to regulate on is not the

23 presence of chemical in air, at least not in the ambient

24 air. It's usually in the air of the worker that's mixing,

25 loading, and applying the chemical, or it's in the air of the

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1 adjacent community where it might drift, or it's actually
2 because workers come in contact with it, or because of
3 dietary exposure.

4 Those are most usually the end points that we're
5 most concerned about. And so, consequently, some of the
6 resources that we might spend on looking at toxic air
7 contaminants, per se, is spent at looking at the exposure
8 to the same chemical in a lot of different media.

9 And generally, that's where we find the critical
10 problem. That's not to say that we don't review the
11 information from the monitoring that's done in association
12 with 1807. We do. We spend about a day doing a
13 preliminary assessment of the monitoring data to see
14 whether there's any particular urgency in dealing with that
15 chemical.

16 So far, only one chemical has really popped out
17 to be an urgent situation, and that was Telone. And we
18 regulated Telone based on a set of statutes that don't
19 have anything to do with 1807. And there's another point
20 I'd like to make. Most commonly, because pesticides are
21 already under a fairly comprehensive regulatory scheme,
22 we are not generally depending on the 1807 law to give us
23 the power we need to regulate.

24 If we find a problem with a pesticide today,
25 such as we felt existed with Telone, such as exists with

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1 methyl bromide right now in terms of the workplace,
2 we have a number of other statutes and rules and
3 regulations that we can employ to get control of that
4 particular chemical to the extent to mitigate the risk.

5 And that's, in fact, what we do. So, basically,
6 for us, 1807 is a systematic monitoring program, a
7 systematic risk assessment program, but, quite frankly,
8 we usually are getting to the same chemical sooner
9 through one of our other responsibilities. And so, then,
10 1807 becomes part of the process.

11 And, in fact, at times, if we stopped to do --
12 to go through the 1807 process, we would slow down the
13 risk assessment on the same chemical that you're concerned
14 about.

15 And that's the case probably with azinphos methyl
16 at this point. If we -- we're going to proceed with
17 our risk assessment on azinphos methyl, and we will probably
18 come up with some end points that need further mitigation,
19 and we'll do that before or in spite of the exposure in
20 air that we will eventually look at, because it's on the
21 list.

22 And that's kind of a jumbled way to say it, but
23 basically, the problem we've got here is priorities on our
24 resources. We have to look at comparative risk of
25 pesticides. And rarely is the air component of exposure

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1 the important component, except in the case of immediate
2 field effects. And in most cases, the authority that we
3 need to control that situation is already in existence.
4 There's maybe debate about how well we do it, but the
5 authority is there.

6 CHAIRMAN PITTS: Open for discussion. Thank you.
7 I think that's been very helpful. Jim, let's start out --

8 DR. SIEBER: Let me just make a comment. And
9 it's kind of a question, or maybe asking for a rephrasing
10 of your comment, Jim. It appears that most pesticides
11 are fairly nonvolatile; so, in fact, the exposure by
12 dermal or through oral ingestion and some other means is
13 more important than the air inhalation component.

14 But could you give us a better sense on where
15 pesticides lie? You mentioned methyl bromide and Telone
16 as ones that could be of concern from an inhalation point
17 of view, maybe guthion is something else. And among the
18 universe of pesticides, given that there's more than 500
19 of them registered, can you tell us sort of how they lie
20 now in terms of being potential air drift versus other
21 media being more important?

22 DR. WELLS: Well, it's kind of difficult to
23 put that all in context, but I think, generally, you're
24 right. Generally, volatility is the key that we're looking
25 at. And the presence in air, of course, is related to.

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1 volatility, but it's also related to the way pesticides
2 are used. I mean, obviously, most pesticides go through the
3 air in order to do what they're going to do. And so we
4 expect to find them there.

5 You could take a strict interpretation of AB 1807,
6 and we talked to Assemblywoman Tanner about this, and list
7 everything, every pesticide that's ever applied as a
8 toxic air contaminant, because pesticides are toxic. They
9 wouldn't do what they do if they weren't.

10 And they generally are found in air; with very
11 few exceptions, pesticides end up in the air somewhere.
12 We're concerned about pesticides that have a high enough
13 vapor pressure and are volatile enough that they are going
14 to exist in what we would consider the ambient air, and
15 that is away from the field at some distance where the
16 general population is affected. Admittedly, that's kind of
17 our own definition, but that's -- when we're looking at
18 comparative risk, that's what we're looking at.

19 Generally, when we're regulating pesticide even
20 in air, we're regulating in the workers' breathing space.
21 And that's what we're most concerned about.

22 Methyl bromide's a good case in point. We just
23 recently took some steps to adopt emergency regulations for
24 methyl bromide in home fumigation. We started there because
25 that's the most uncontrolled population exposure. You can't

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1 really predict what's going to happen in a home and who's
2 going to get exposed. So, when we determined that the
3 numbers we had on methyl bromide, that the end points for
4 toxicity were far lower than we originally determined them
5 to be, the first step we took was to modify the way methyl
6 bromide's used in the home.

7 The second step is to look at how it's used in
8 field fumigations, again, primarily with the worker in
9 mind, but also with the offsite movement of the material
10 to adjacent housing, et cetera.

11 And thirdly, commodity fumigation, and we took
12 that third, because it's probably the most controlled
13 situation with the least exposure. And we know that
14 basically from experience, not from data.

15 So, that's kind of the way we look at it. I don't
16 know if that answers your question. But when we look at
17 all the potential risks of a chemical, and most of the
18 chemicals that are listed on 1807 turn out to be the same
19 ones that we're looking at in our Birth Defects Prevention
20 Act, or the same ones that we're looking at when we do
21 acute data -- where there's an acute problem. It's all the
22 same list. There are probably 25 or 50 of the five or six
23 hundred you talk about that we're really concerned about,
24 and that we're going to look at in all media. Paraquat is
25 a good example. Paraquat is not a terribly volatile

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1 chemical. It's a very toxic chemical, but it all depends
2 on the route of exposure. And so, it's true, paraquat is
3 sitting there. It's applied through the air a lot. It
4 causes a lot of nontarget quite toxic effects on plants.
5 But in terms of general population exposure, it's not that
6 high on the list, or at least exposure to the general
7 population is not that high on the list or a reason to
8 control paraquat.

9 So, it's on our list of 1807 chemicals. It's
10 coming up. It will be evaluated, and you will get to
11 review our report on it. But we're not hell bent for
12 leather to get that particular chemical regulated under
13 1807. We have lots of other ways to regulate it.

14 DR. SIEBER: I think Jim's comments are really
15 important to us, because we need to look at our list in
16 terms of our own prioritization and the order in which
17 things are considered. And maybe the choices that were made
18 several years ago that led to the existing list need to be
19 reexamined, because he's already mentioned methyl bromide
20 and Telone, things that weren't, I don't believe, were even
21 on the list to begin with, or maybe they were pretty far
22 down in the priority list.

23 Maybe they should be brought up. Maybe there's
24 others -- ethylene oxide, or whatever -- that may fall in
25 the same volatility class. So, I think this is an important

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1 comment we need to consider as a Panel.

2 CHAIRMAN PITTS: Dr. Witschi, comments?

3 Dr. Davis?

4 DR. DAVIS: We're all citizens, and I think
5 that that's the frame of reference that I come to on this
6 Panel. And I don't really have any interest, financial or
7 otherwise, in the chemical industry, including what they
8 put in my car for fuel. I hope that Chevron makes a lot
9 of money, because it'll help Northern California's
10 economy. But I don't want to do anything at this seat in
11 order to advance their fortunes. And I was concerned, like
12 I think several of us were concerned the first time we
13 went through with the Agriculture bunch, that it was a
14 marching chowder society between growers and the
15 regulators, where the regulators were boosters of California
16 agriculture. And they couldn't be boosters and at the same
17 time sort of put the brakes on the efficiency and
18 effectiveness of California agriculture.

19 So, I looked at their paradigm as entirely
20 different. It's pretty obvious that he knows what goes on
21 in agriculture and the chemical use, and what the situations
22 are in a way that it's not clear that I knew about this
23 list of chemicals we've been going over and over and over.

24 I know my closet, when I come home from the
25 dry cleaners smells like that perc stuff for almost a month.

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1 But that's as close as I can get it at home.

2 DR. WELLS: We do know a great deal about
3 how chemicals are used, not just in agriculture, but in
4 general. And I don't think that we could regulate them
5 otherwise, especially when you get into the process of
6 comparative risk. The more you know about the exposure
7 situation, the better you can regulate. And I think that,
8 despite the fact that we did have a dual role in Food &
9 Agriculture to promote and protect agriculture as well as
10 the public health, you'd be hard-pressed to find a farmer
11 in this State that didn't think that the regulation
12 we brought to bear on pesticide areas didn't cost them
13 money, considerable amount of money in the last 15 or 20
14 years to put them at a considerable disadvantage with other
15 growers that they compete with in other states.

16 So, yeah, we did have a problem there in perception.
17 I don't think no matter what we did we ever would have
18 been -- gotten away from that if we had stayed in
19 Agriculture.

20 We could have done the most Draconian regulation
21 in the world, and we would have been accused of doing
22 it because that's the way the farmers somehow wanted it,
23 even though nobody could quite understand why it was that
24 they wanted to be regulated that way.

25 And as such, I think, you know, being in Cal-EPA

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1 is going to help that quite a bit. Over the years, I'm
2 sure that personnel will change and that we'll probably
3 become less familiar with agriculture. And that's
4 probably unfortunate. We're going to become less familiar
5 with all the areas that we regulate, but I think it's
6 inevitable.

7 What we need to try to do -- and most panels
8 and most groups tell us this all the time -- is understand
9 the industry you're regulating, because then you don't make
10 as many mistakes. And as much as we know about
11 agriculture, we've made a lot of mistakes in trying to
12 regulate it.

13 DR. SIEBER: Jim, I had one other question here
14 that seems -- it seems to me that a lot of our reasons for
15 looking at pesticides like DEF and paraquat come from
16 the possibility that there's an ultrasensitive population
17 out there that either becomes nauseated or perhaps has
18 respiratory symptoms when these chemicals are being used.

19 Now, that could be real. And I guess the question
20 is, what are we doing to find out whether those are real
21 things or whether they're perhaps imaginary?

22 MR. WELLS: What we're doing to find out
23 basically is monitoring the exposures, looking at the levels,
24 and looking at the data and calling-in data, obviously
25 having studies done that we don't have on file now

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1 to try to determine what is causing that problem. DEF
2 is a good example. As you know, the years I've spent down
3 in Fresno looking at DEF, regardless of whether the active
4 ingredient in DEF was causing illnesses -- something was
5 causing illnesses. And, yes, we went out there time and time
6 again and interviewed people who were sick. You can say,
7 well, it's just the odor. But what is the odor? It's
8 butamercaptan, which carries a certain toxicity. So, we
9 need to deal with whatever is causing the problem.

10 The difficult thing to deal with, of course, is
11 the ultrasensitive people or chemically sensitive for
12 allergic reaction type things that only affects a small
13 percentage of the population. It's very difficult to deal
14 with and to separate out from other toxic effects.

15 And I don't know that we will ever get to the point
16 where we're not going to put anything in the air or there's
17 not going to be anything in the environment that an
18 ultrasensitive person will react to.

19 Our goal is to look at what is the real toxicity,
20 what is the end point we need to regulate to, what is
21 the significant effect level, and how do we mitigate the
22 use down to that level. If we can't mitigate the use of
23 that level, then we get rid of the material.

24 In terms of fumigants, a good example of that
25 is ethylene dibromide. We're still dealing with ethyl bromide.

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1 It's still out there. People are still being exposed to
2 it. We're attempting to mitigate those exposures down below
3 a level of significant risk. The determination was made
4 with ethylene dibromide several years ago that there was
5 no way to mitigate it down below the level of significant
6 risk.

7 So, we just got rid of it. There are a number of
8 other chemicals that have fallen into that, generally
9 not because of ambient exposures, but because of some other
10 exposure where we just could not mitigate the risk to the
11 end point we wanted to.

12 So, that's not a good answer. There always are
13 going to be the chemical sensitives, but to separate that
14 out from the toxicity and the general population that we
15 need to deal with -- again, most of the time, it's the
16 worker population we get to first. And if we protect
17 them, the rest of us are home free.

18 DR. SIEBER: Are there epidemiological studies
19 that you are aware of or perhaps sponsoring that deal with
20 this problem of sensitive or ultrasensitive populations,
21 in the farming communities, let's say?

22 DR. WELLS: Well, there are a couple things
23 underway with the Ag Safety Center. And I wouldn't say
24 we're sponsoring -- we sit on the Advisory Board at the
25 Ag Safety Center and comment on those studies. We don't

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1 currently, that I know of, we don't fund any studies like
2 that. We would depend on probably Lynn Goldman's group
3 to do epi studies over at the Department of Health Services,
4 or perhaps the Office of Environmental Health Hazard
5 Assessment. But we don't have those kinds of programs going
6 on.

7 DR. SIEBER: Jim just gave me an opening to
8 give a pitch to the University of California's Agricultural
9 Health and Safety Center at U.C. Davis, and I believe
10 that's the organization that you're mentioning --

11 DR. WELLS: Yes.

12 DR. SIEBER: -- that's in the process of
13 gathering some of this data. So, I've handed out a
14 brochure that describes the center for those of you who
15 are not familiar with it. I think most of you are.

16 DR. WELLS: We have in the past anyway -- not
17 done any epi studies, but when Dr. Lotti was out from
18 Italy, we worked on a study to try to determine -- to try
19 to look at biological indicators of exposure to workers.
20 So, we've done a lot of that kind of work. It's not epi
21 studies, but we have been involved in exposure studies
22 ever since Keith Maddy got there in 1969.

23 DR. BECKER: I think one of the things that's
24 been troubling to us before was the question about the
25 registration process, how the air exposures to the general

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1 population is taken into account. There's a big difference
2 between looking at an adult pesticide applicator and what
3 his cholinesterase is by comparison to a child one month
4 whose cholinesterase hasn't been fully developed yet.
5 And we tried to find out information about that, and it
6 wasn't all that clear what the information was.

7 So, I'd be interested to know what currently goes
8 on in the registration process when the general population
9 is taken into account, the specific population -- the
10 children is one thing about sensitive populations. There's
11 another thing about the normal population as a whole,
12 what impact would say cholinesterase inhibitors have on
13 the population. I think we would like to know how that's
14 addressed.

15 DR. WELLS: Generally, when we do risk assessments,
16 we take advantage of every route of exposure that we have
17 data on, which includes air exposure. And that's one of the
18 ways that really 1807 is a help to us, because it is a
19 regular monitoring program. And even if we haven't
20 completed a compound through that program, we do have the
21 data that we can plug into the risk assessment, the general
22 risk assessment.

23 There's a certain amount of comparative risk
24 analysis done at the front end. And from a day or two's
25 review, our toxicologist can often determine what the most

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1 sensitive end point is.

2 Then we also look at what the most sensitive
3 population is. We do that in dietary exposure, and we do
4 it in ambient air monitoring. For example, when we did
5 find parathion in the air down in the Central Valley in
6 the fog, then we followed up and we looked at those
7 levels, and we looked at sensitive populations, including
8 children, in determining whether or not we thought there
9 was an unacceptable exposure. We came out with a
10 determination that there was no significant risk even to the
11 most sensitive population.

12 So, the problem often is we don't have the best
13 information we need to make that determination, and that's
14 what the process is all about. But, once we have it, we
15 look at the most sensitive population, and it isn't always
16 children. Dietary exposure, depending on what particular
17 item in the diet is, it could be, you know, teenagers.
18 They eat more hamburgers than anybody else does.

19 So, you have to look at the most sensitive
20 population that will do that. If we fail anywhere there,
21 it's because we don't have adequate data to determine what
22 the effects are on the sensitive population. And
23 so, obviously, we extrapolate from the ambient data, and we
24 build in the margins of safety and margins of uncertainty.

25 DR. BECKER: You get to be proactive about that.

1 That was an example of the cholinesterase data that was
2 critical to deciding about population, and that information
3 wasn't available. I was pretty surprised and most of the
4 members of the Panel were pretty surprised when we went
5 over that, something as fundamental as a cholinesterase
6 in a fully developed, six months of age, how much more at
7 risk, and where does that fit into the population as a
8 whole?

9 CHAIRMAN PITTS: Are those data available now?
10 I'm just curious. If they aren't, why don't we get them?
11 Why doesn't somebody get them?

12 I know it's money, but this is a high priority
13 it would seem to me.

14 DR. BECKER: I talked to Dick Jackson about it,
15 and it's just a question about more proactivity. How do
16 you prioritize getting that information?

17 I guess I'm speaking for Stan Glantz, because he
18 had a question about why the process was so slow. And I
19 guess part of it was that we were just surprised -- I was
20 surprised about something that was fundamental as that.
21 That information was not known.

22 Like, as an example, when the question of
23 methyl bromide occurred, well, the question came up, well,
24 has anybody ever looked to see whether or not methyl
25 bromide was in the water beds or not. And I couldn't get

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1 that information. That's fundamental. If you're going to
2 do a house fumigation, there's going to be water beds in
3 there.

4 DR. WELLS: I'm not exactly sure. We found
5 out during the spill in the Sacramento River that there's
6 a lot of data there that hasn't been collected for a
7 particular purpose, but suits that purpose. For example,
8 what would happen if methamsodium is spilled in the river?
9 Nobody ever developed data on dumping a tank car in a
10 river. But we were able to determine what the breakdown
11 ratio in the water was.

12 Unfortunately, we didn't have good enough
13 studies to know what the dilution factor of it was. And
14 that confused us for a while.

15 You can't anticipate every piece of data that
16 you might want. On the other hand, we are sensitive --
17 especially to acute exposures to children. And we are
18 counting to some extent on what the NAS report says and
19 what some of the failures are in that process so that we
20 can correct some of those failures.

21 We're subject to, obviously, the data that's
22 there. And our being able to anticipate the data needed
23 depends a lot on what the exposures are. So, it's kind of
24 a holistic process. It wouldn't make any sense for us to
25 go spend a lot of money and a lot of time developing

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1 a lot of information on a chemical to which a sensitive
2 population isn't exposed.

3 CHAIRMAN PITTS: We need a lot more information.
4 But we are going to be exposing young children. We know
5 this. And what mechanism exists on the part of the Panel
6 and you, in your division, to encourage someone else to
7 put money in the Act for research, to focus on something
8 which is as relevant.

9 I know you've never -- none of us here has
10 ever been involved with this thing called malathion, right?
11 But I understand that works in terms of the cholinesterase
12 situation. And we're all aware of what went on. And I
13 was called on a number of occasions about this. I was
14 asked some questions, and I raised the question about
15 malathion about children, the effect on young children.
16 And I said, "I don't know what happens."

17 But I do know there are concerns about ethyl
18 parathion, and there is a target, very young people that
19 have a problem. And that's something that certainly should
20 be investigated.

21 And the second thing that came up, as a chemist
22 now -- and again, it was fascinating to me -- was the
23 incredible potency of the certain impurities in the methyl
24 parathion. I mean, people that got knocked off by
25 methyl parathion, apparently a very large number of those

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1 were killed by the impurities, relatively small amounts of
2 impurities.

3 Now, I did not see when they sprayed methyl
4 parathion over a very large area of Southern California,
5 I kept trying to find out in here, were they spraying
6 technical pure, 100 percent malathion upon which very often
7 toxicity -- okay? It's like saying getting data on toxicity
8 of ozone when you put ozone in pure air and expose it,
9 is it the same as it is when you get smog and have ozone;
10 it's a very different milieu.

11 So, I was very concerned about that. Maybe,
12 Jim, you probably know what it was, but I think the public
13 ought to know. If these exposure tests are going to be
14 run, toxicities are evaluated, they should be done in
15 terms of what technical grade of malathion is, in fact,
16 being sprayed.

17 The third thing is, it's really important --
18 it fascinates me. I'm interested in chemical
19 transformations. Simple stuff, you know. Like smog, ozone.

20 What changes in regulations have been made
21 or proposed on the basis of shipping methamsodium? But it
22 applies to other toxins that, in themselves, are basically
23 nontoxic, but when they hit the environment, become very
24 highly toxic. Has anything been done for that chemical?
25 Are there rules now that weren't there when the disaster

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1 occurred?

2 Are there new rules that are now in place saying,
3 this is not, per se, a toxic; but exposed to environmental
4 conditions of the following type, which now have happened?

5 DR. WELLS: I'm not familiar with this, because
6 it's out of my area, the transportation thing. But SB 48
7 contains some requirements on transportation. There's a
8 limitation, because of interstate transportation on what the
9 State can do in that regard. Because it's federally
10 preempted, so it's not going to deal with interstate
11 commerce.

12 And so, things like the kind of cars that the
13 material has to be transported in, the kind of manifest it
14 has to carry, and things like that. We tend to have
15 some problems with federal regulations, but the Public
16 Utilities Commission also has authority there. And I know
17 there have been some changes. The PUC requires certain
18 documentation, that information be available as to what
19 kind of materials are moving through a county available to
20 the county, and that kind of thing.

21 If that had been a tank car full of milk
22 falling into the river at the concentration that would
23 have resulted -- we would have had dead fish. You know,
24 it's interesting that it was a pesticide. Because the
25 milk would have taken the oxygen out of the water. We would

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1 would have had fish die of oxygen starvation basically.

2 So, you know, you're not going to require data
3 on what happens if your tank car falls in the river. But
4 I think it's reasonable to require that information be --
5 at least accompany that shipment so that, when it does fall
6 in the river, people know what the hell's in there.

7 And that is being addressed.

8 CHAIRMAN PITTS: Okay. What about this question,
9 a real serious question of spraying pesticides on that are
10 not -- when you have data that come in on toxicity that are
11 done versus what is really out there in the real world
12 and what is really introduced into the atmosphere and the
13 environment?

14 DR. WELLS: Depending on what the material is
15 and what the toxicity of the metabolites or the impurity,
16 we do look at that. We look at butyl --

17 CHAIRMAN PITTS: (Interjecting) You mentioned
18 that. That's interesting.

19 DR. WELLS: We looked at that as far as what
20 people were being primarily exposed, at least at some
21 distance from the application. And parathion, malathion,
22 aldocarb, we're looking at the oxones and the oxenes as well
23 as the parent compound when we're making our judgments
24 on risk. As a matter of fact, all of the malathion work --
25 we monitor, we sample all the applications.

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1 And we monitor when the material is delivered.
2 We take a sample when the material is mixed; we take another
3 sample out of the boom. And all of that is run through
4 analysis to see what material is actually being put out.

5 So, to the extent that we know that information,
6 or that we know that that's a concern, we're able to
7 evaluate it. And tolerances -- dietary exposures. So,
8 it's not the dark hole that some people think it is.
9 Admittedly, we can always use more data. But, I'd like
10 to follow up a little bit on that, too. We talked --
11 some of the things you're talking about, about needing some
12 data on cholinesterase inhibition, et cetera, is an area
13 that's been probably neglected over the years. And that's
14 the acute data program. Senator Petris came in in 1984
15 with the SB 950, Birth Defects Prevention Program, which
16 basically caused us to call in a lot of chronic data for
17 chronic effects.

18 But when we went back and looked at the acute
19 database, we found that the acute database itself is pretty
20 lacking. And in one way, you could say we're not as
21 worried about the acute database, because if there were
22 acute problems, you'd see them. But on the other hand,
23 when we're constantly registering chemicals that don't have
24 an adequate acute database, we're concerned about that.

25 So, we actually sponsored and got incorporated

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1 into the Bronson bill, AB 2161, of Acute Data Call-In
2 procedure, so that we can upgrade that database.

3 Unfortunately, there's no money for it. And if
4 we were really going to sit down and do a comparative risk
5 analysis, and if we just took all of our statutory
6 authorities -- 1807 included -- and laid them on the
7 table and said, what's the most serious problem? What's
8 the most critical problem; what is the end point we really
9 need to be looking at and to protect the population in
10 general, we might throw out some of the programs that are
11 mandated right now that we're obligated to conduct, and
12 instead use the money from those programs to do something
13 else that doesn't have a mandate.

14 So, you're always in this situation where you've
15 got a statutory mandate that sounded good at the time. You
16 may have another whole area that you really feel you need
17 to look at, but you've got to take care of your statutory
18 obligations first, and you've got shrinking budgets.

19 So, you know, comparative risk is a very
20 important thing. Cal-EPA is going through what will
21 probably be a two-year comparative risk assessment project
22 to try to look at where we ought to put our money. And
23 that's going to be very important in the future.

24 DR. SIEBER: Another comment about pesticides.
25 I think the real problem, the real dark hole is one of

1 accountability when the chemicals are used. And most of
2 them are applied by air in this State as opposed to other
3 states where a lot of them are applied more to the
4 target. If they're applied by air, and you go out later
5 and look for them, you can maybe account for one percent
6 or half a percent of what was released. And we presume
7 a lot of that winds up in the air, but we really don't
8 know. Some of that breaks down. So, the overall
9 environmental big picture is very poorly understood.

10 When you have that much unaccounted for, people
11 are always going to ask questions. Where are these things
12 going? That's the kind of information, it seems to me,
13 needs to be developed. And I know it's tremendously
14 expensive having you do it, but do you have any comment
15 about that, Jim?

16 DR. WELLS: Well, the 1807 program, you know
17 we have monitored 12 or 13 different chemicals in the air.
18 A lot of the time we don't find anything. And we're using
19 all of the information that we have, all the intelligence
20 we have about what's the most critical time and most
21 critical place to monitor to target the request to the ARB.
22 And still, most of the time, they're not going to find
23 anything.

24 I think you're right. I think you need to
25 constantly monitor, and that is an expensive process, and we

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1 are going through it with 1807 to some extent. Again,
2 we're not finding the number of things you might imagine
3 we might find in the air. And it's problematic, because
4 sometimes when we don't find a chemical in the air, it
5 causes us to work harder at the assessment end, because
6 we have a chemical -- if we have the number, we can do
7 a risk assessment based on the number; if we don't, we have
8 to figure out what's a conservative number.

9 We haven't really slowed down. Even though we're
10 not fully processing all these chemicals through the 1807
11 program, we haven't slowed down on monitoring. We're still
12 pumping them out.

13 And again, I can't emphasize enough, that when
14 something happens that really catches our attention, and
15 we look at that and say that this is an unacceptable level,
16 we don't wait for 1807 to kick in. We already have
17 authority. If we find something that gives us concern,
18 we move on it.

19 DR. SIEBER: At least as much and perhaps more
20 so than other State agencies, this Department and its
21 predecessor is subject to all of the spills and the
22 Mediterranean fruit fly crises. I think that's what
23 diverts them from gathering a lot of this interesting
24 information. They're constantly being pulled by one
25 crisis after another. You have a couple of people being

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1 killed in Redwood City because of methyl bromide fumigation,
2 and pretty soon their whole program is over looking at
3 house fumigation. So, it's very hard to have a sustaining
4 program when you have a group that is so pulled by
5 crisis.

6 DR. WELLS: I've got to say this. We were
7 looking at methyl bromide before people got killed. It was
8 actually Senator Petris' bill, and the call-in data that
9 triggered the methyl bromide examination. But, you're
10 right. Generally it is. We tend to be headline driven.
11 You know, the amount of time you put into a spill -- a
12 better example, watermelon. Aldocarb came in 1985. It
13 was a tremendous amount of effort just to make sure that
14 every watermelon that we shipped after June 19th of that
15 year didn't contain aldocarb.

16 DR. SIEBER: I just have one other comment.
17 Since a lot of the pesticides are applied through the air
18 by aerial applicators, that -- some people believe that's
19 a source of some of our problems with drift and material
20 entering the air. A better way would be to get the
21 chemical on the target more efficiently. Is the
22 Department also sponsoring those types of management
23 programs where they're looking at better ways of using
24 chemicals? It's not the chemical; it's how you use it,
25 right?

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1 So, what's going on in that area?

2 DR. WELLS: Well -- I'm trying to think of the
3 name of that system is, the magnetic system.

4 DR. SIEBER: Electrostatic.

5 DR. WELLS: Electrostatic spraying. We did a lot
6 of work on that and determined that it wasn't quite the
7 panacea that it looked at. We've done a lot of work with
8 the engineers over at U.C. Davis in trying to develop ways
9 to modify aircraft, basically both in the procedure that
10 they use and in the equipment that they use to prevent
11 drift. We did that with cotton defoliants. By using bigger
12 nozzles and bigger drops, you get less volatility and get
13 less dispersion of the material. It tends to drop straight
14 down. We've required thickening agents to be included
15 with certain kinds of materials in the tank mix so that
16 it helps keep the droplet sizes bigger. There are
17 certain size droplets that we know will drift more readily
18 than another size droplet. And there are ways that you
19 can modify application equipment to achieve a higher
20 proportion of those size droplets in the spray.

21 So, we've done all those things where we felt we
22 really had a problem. It has been more in terms of
23 preventing drift, trying to keep that material on this
24 field instead of the neighbor's yard next door, and we've
25 been active in that area. Yeah, that's all part of the

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1 process.

2 I would posture that that will be in the future
3 going to be a bigger role for the Department of Food &
4 Agriculture now that we're out of it. I think, in the
5 future, somewhere down the road, pesticide regulation is
6 going to become just what it says, pesticide regulation.
7 And a lot of the things that we used to do to encourage new
8 technology is going to be taken over by the Department of
9 Food & Agriculture if there's ever a budget that anybody
10 can operate under again in the future, which may be some
11 time.

12 And when we find something that works as a mitigation
13 measure, and mitigation is absolutely necessary, as in
14 the cotton defoliants, then we can implement that by
15 regulation regardless of what the pesticide label says.

16 CHAIRMAN PITTS: Other questions? Well, if there
17 are no other questions or comments, I want to thank you
18 on my behalf personally and on behalf of the Panel, for
19 your presentation and your presence here. And we appreciate
20 that very much.

21 So, we would be more than happy to interact
22 with you. I remember back -- and I think Bill Lockett
23 was there -- on one of the presentations some years ago,
24 when methyl parathion was made so that it never leaves the
25 field. That's in the record. And things have changed. And

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1 we're glad to see the emphasis on drift and interactions
2 with our two groups, which can be very helpful all the way
3 around.

4 DR. WELLS: One thing we need to think about, and
5 I'm sure it's been said here before by people from Food &
6 Agriculture who appeared before you, we look at 1807
7 for chemicals that are basically unregulated, bringing
8 them under -- into toxic air contaminant status, gives
9 people the ability to regulate them when they may not have
10 regulated them before.

11 We do have the ability to regulate pesticides.
12 And another thing I want to stop off into just briefly, and
13 I'm really getting out of my league here, but -- because
14 I'm not a scientist -- but there are -- I think we'd like
15 to sit down with a group of you and talk about the way you
16 want to see the data that we present. Because we've got
17 the ongoing risk assessment process, and we create that
18 data in a certain format as exposure data as part of the
19 whole process -- whether it's dietary, air, water --
20 we create a certain format. To redo that into the format
21 that you guys want to see it in is expensive and time-
22 consuming.

23 Maybe we can sit down and talk about the format
24 it's in, and maybe accommodate that a little differently.

25 CHAIRMAN PITTS: It's a good idea. Sounds great.

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1 We can notice it and put it on the agenda.

2 Well, on that note, we'll again express our
3 appreciation, and look forward to interacting with you.

4 And we are now going to Item 3, and we can have
5 a very brief discussion, perhaps 10 or 15 minutes, on Item
6 3, the OEHHA's cancer risk assessment guidelines. And,
7 George, perhaps you and Dr. Zeise can come up and do that
8 now.

9 (Thereupon, there was a brief recess
10 taken, while the reporter replenished
11 her paper.)

12 CHAIRMAN PITTS: Okay. We may begin again.

13 And we'll have sort of an initial discussion,
14 an overview of the status of the Department of -- sorry --
15 the OEHHA's cancer risk assessment guidelines. And what
16 I'd like to do is to turn the chair over to Gary Friedman,
17 Dr. Friedman, who's the leadperson from our Panel on this
18 particular subject. And, Gary, the floor is yours.

19 DR. FRIEDMAN: Well, we had a nice phone
20 conversation the other day just introducing me to your
21 effort in this. And so, we believe the whole Panel would
22 like to hear about that, and particularly the question that
23 I raised with you as to why you're doing this at this
24 time.

25 DR. ALEXEEFF: Dr. Lauren Zeise's group is actually

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1 the lead within our department and within the agency on
2 revising the cancer guidelines. So, she'll present our
3 current efforts. And I'm going to now turn into a Ph.D.
4 projectionist.

5 DR. ZEISE: Thanks, George. The guidelines that
6 we're talking about are the 1985 guidelines that were
7 signed by Governor Deukmejian and developed by the
8 Department of Health Services. And these address the
9 hazard identification and dose response evaluations for
10 carcinogenicity.

11 Now, one of the reasons why we're doing this
12 update is because, in the 1985 guidelines, we promised that
13 we would reevaluate the guidelines periodically. There's
14 been a lot of recent information and some new methodologies
15 that have been proposed and, in fact, used in some of the
16 risk assessments that the Panel has seen.

17 The guidelines, to a certain extent, address these
18 methodologies, but not in detail. So, it's time now to
19 reevaluate and extend and provide -- so that other State
20 staff can use these methodologies. So, that's one of the
21 primary reasons why we're doing it.

22 One example is, there isn't one sentence in the
23 guidelines that say, pharmacokinetic data shall be used.
24 Well, the question is, how shall they be used? What kind
25 of models, what criteria do we use. Another issue that comes

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1 up frequently is uncertainty analysis. So, we hope to give
2 that adequate coverage in the update.

3 Now, the staff within Cal-EPA, and that includes
4 OEHHA, the Department of Toxic Substances Control, the
5 Department of Pesticides, or sorry, DPR -- Dr. Wells'
6 group -- and staff within these groups have been meeting
7 to discuss the issues that come up and should be addressed
8 in this update. And several key areas have been
9 identified.

10 Now, we've outlined these issues and our basic
11 approach to them in the overview -- I don't know if you
12 all have a copy of the overview, but I have some extra
13 copies here if you'd like to refer to it. The first issue
14 that we're looking at is carcinogen identification.
15 Our current guidelines take a simple approach. Either
16 something is identified as a carcinogenic hazard or not.
17 Shall we be more detailed in this? What about using other
18 information besides animal bioassay information?

19 Use of genotoxicity data. Can this information
20 be used to guide us in our selection of dose response
21 relationships? How can we take into account genotoxicity
22 information when we go about an attempt to identify
23 agents as possibly being carcinogenic with just limited animal
24 bioassay or even no bioassay information?

25 Can we use genotoxicity information for that?

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1 purpose?

2 In terms of dose response modeling, lots of
3 information has recently come out about various mechanisms
4 of action for compounds. Take, for example, the dioxins
5 and the dibenzofurans? How can we incorporate that
6 mechanistic data into dose response modeling? Should we?
7 What criteria do we use to include this information?

8 In terms of standard procedures for cancer
9 potency evaluation -- let's say we don't have any
10 mechanistic information or any adequate information on
11 other mechanisms of action besides genotoxicity. Again, we
12 are faced with doing a standard dose response evaluation.

13 Should we change any of our standard procedures?
14 What do we do when there's very little survival of the
15 animals that are being treated? Are there procedures that
16 we should apply to this kind of circumstance?

17 With respect to interspecies extrapolation, there's
18 been a lot of discussion about interspecies extrapolation
19 factors for default risk assessment or standard risk
20 assessment. Typically, we scale on the basis of amount
21 per surface area in going from small animals to large
22 animals. There have been recent arguments that instead of
23 doing this, we should scale according to the three-quarters
24 power, that this more approximates what might be happening
25 metabolically. Should we change in that direction?

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1 There has been some very interesting recent
2 information developed by Dr. Dedrick down at the National
3 Cancer Institute who looked at cancer chemotherapeutic
4 agents that were tested in laboratory animals and then given,
5 as part of cancer chemotherapeutic treatment, to humans.
6 And what he has found is that cumulative milligram per
7 kilogram dose seems to be a better scale. So, in fact,
8 the information that he is developing is actually going
9 in the opposite direction of the three-quarter scaling
10 power. Basically, he's indicating we're not being
11 conservative enough. So, we're trying to look at that
12 issue.

13 With respect to using epidemiology data, a
14 number of questions arise. And one of them is in terms
15 of absolute versus relative risk models for describing the
16 dose response relationship. There are other issues as well
17 that come up. Pharmacokinetic data has been discussed
18 here over perchloroethylene, methylene chloride.

19 In terms of uncertainty analysis, in applying
20 these very complicated models to data, are there additional
21 procedures that we should be using to take into account the
22 uncertainties in the parameters? How about just in cases
23 where we have very limited information, should we go further
24 in trying to characterize the degree of uncertainty that
25 we -- that is involved in developing these dose response

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1 relationships?

2 And then, finally, with respect to human
3 heterogeneity -- just earlier today, we heard a lot of
4 discussion about differences between sensitive children
5 and adults. And now, for carcinogenesis, there are several
6 fairly good examples of cases where the population differs
7 considerably in their sensitivity. There are different
8 levels of isozymes and different subpopulations. Should
9 we more formally take these issues into account in our
10 evaluations?

11 So, those are the key areas that we're focusing
12 on. And we hope that, if we're missing any, you'll tell
13 us about it. And in the overview that we sent out, we
14 indicated where we might be going, and we'd like as much
15 input as possibly early on in the process, so that we can
16 adjust and take into account the issues that are missing
17 or areas where we might be a little off the mark in our
18 approach.

19 We're very interested in any comments from as many
20 of you as possible.

21 DR. SIEBER: One thing that occurs to me -- I know
22 it's buried under some of those others, like uncertainty,
23 but the problem of mixtures. And I think we're going to
24 face that square away with environmental tobacco smoke.
25 I think that's going to turn out to be the usual way in which

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1 people are exposed. It's not just a single chemical,
2 certainly in ambient levels.

3 So, it seems like that might be one you might want
4 to consider adding to your list.

5 DR. ZEISE: Thank you.

6 DR. BECKER: And I have this -- we spend all
7 our time talking about carcinogens, at least my time on
8 this thing. And I think we're going to see cardiovascular,
9 neurobehavioral, so I don't think I'd limit your concerns
10 about risk assessments just to carcinogenicity.

11 I would prefer that we don't just focus on that, and we
12 give some thought to other end points and how you would
13 treat them differently. In other words, the uncertainty --
14 cancer is a dichotomous area. Don't just limit yourself.
15 That would be my suggestion.

16 DR. FRIEDMAN: Is that, though, within the scope
17 of this work? Because I notice it's guidelines for
18 chemical carcinogen risk assessments. Would that be beyond
19 that you had planned to do?

20 DR. ZEISE: Well, we actually do have another
21 set of guidelines in development for reproductive
22 toxicants. So, we are addressing those end points as
23 part of that guideline and --

24 DR. BECKER: They have to be consistent, though,
25 and you have to explain why they aren't consistent. And

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1 I think reproductive, neurobehavioral, cardiovascular are
2 going to be the next generation of --

3 DR. ALEXEEFF: We had a presentation from
4 someone from Lauren's group a year ago on the status of
5 reproductive guidelines. And just now, we just had a
6 meeting a couple weeks ago that Lauren's group put
7 together to start looking at the other end points,
8 exactly what you're talking about, the other noncancer
9 end points. And that is in much more of a formative
10 stage. And particularly, we are focusing on EPA's --
11 US EPA's recent focusing on what's called a benchmark dose
12 calculation for noncancer things.

13 So, we're working with both -- other Cal-EPA
14 agencies in trying to look at the noncancer end points.
15 But that's not going to be covered in these particular
16 guidelines. But, please keep pushing us, and we'll keep
17 trying to develop something. But that definitely is
18 the next area of focus.

19 CHAIRMAN PITTS: When you do this -- I'm
20 wondering at the next meeting, when you go into detail
21 about this, will you also present to us the status of where
22 you are on neurotoxicity. As an old chemist, I think of
23 lead as being both a possible carcinogen, but its
24 neurotoxicity. And you get accurate numbers there. I'd
25 like to see -- maybe you could show us how, for something

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1 that has two possible problems -- formaldehyde interests
2 me as having a number of effects that aren't simply
3 carcinogenic.

4 That's something you might want to think about
5 and then fit it into a pattern, as Dr. Becker was suggesting.
6 On ETS, it's certainly going to be that way. So, I would
7 hope that you could maybe even put some emphasis on what
8 he's suggesting, that we have a consistent, coherent view --
9 and I might add that's important also not just from the
10 toxicity, but from the exposure side.

11 DR. ZEISE: Well, one thing that might be
12 helpful is we could give you a report on the outcome of
13 this workshop where we looked at methodologies to analyze
14 noncancer data, and to give you an idea of the kind of
15 issues that came up and where we're thinking about going
16 with these.

17 CHAIRMAN PITTS: And also include a page or two
18 about what you think of it. In other words, that helps me.
19 I'm not too competent to judge this, but -- but if you
20 would say, here's the report, and here's how we see this
21 fitting into this plan. That would be a basis then for
22 our moving ahead.

23 DR. ZEISE: Okay.

24 DR. ALEXEEFF: I think that's possible. And also,
25 I think that probably the next set of guidelines that we'll

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1 be presenting will probably be on acute toxicity assessment.
2 We have some draft ones internally, so at some point, we'll
3 be bringing them to this Panel.

4 DR. WITSCHI: I would like to make a general
5 observation about the use of mechanistic data, which I
6 think you're all in favor of. But it occurs to me that
7 what I've seen whenever or invariably, the mechanistic --
8 when the mechanistic data are being used, the result is
9 the carcinogen becomes less potent. All the results of
10 mechanistic considerations so far go in one direction.
11 And they tend to make data which are derived from a
12 bioassay as overly conservative.

13 There might be some reasons for this. Maybe
14 that's the truth. Maybe also you can design those kind
15 of experiments to go in the direction you want them.
16 Maybe it's who does those experiments.

17 So, I have very, very mixed feelings about --
18 I would urge some caution in embracing cell proliferation,
19 or metabolism, or all PDKs, or all those kinds of things.
20 Because so far, if you look it up -- I may be wrong, but
21 I still have to see an experiment which shows that a
22 substance was more potent than it actually was from the
23 bioassay.

24 DR. ZEISE: One of the interesting things that's
25 coming out of the detailed work on dioxin is, for that

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1 particular class of compounds, it's actually cutting both
2 ways. And the level of information that's coming out
3 of those experiments -- so far at least with the work
4 that's been done at the NEIHS -- seems to indicate
5 consistently with something more conservative or less
6 conservative. So, when the work is very, very careful, it's
7 unclear where we'll end up.

8 This is another reason why we want to be
9 very careful also then to look at the human heterogeneity
10 issue, because as we become more mechanistic in our
11 approach, we must realize that people have different
12 sensitivities. And if we do become less conservative,
13 then we need to take into account the more sensitive
14 members. So, this is another reason why we're focusing
15 on that.

16 I have some more transparencies. I'm wondering
17 if maybe this is the time to go into more detail here, or --

18 DR. BECKER: I think we can wait for the full
19 report and read it.

20 CHAIRMAN PITTS: Let me ask you one question.
21 I think we discussed this before. In this whole thing,
22 how are you addressing or will you address this huge
23 controversy of the animal bioassays? That may be a part
24 of this, but I would sure like to hear or have something
25 in my hands that says in relatively straightforward terms

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1 that even I can understand -- again, you've mentioned
2 this, but why this approach is being used, and looks at
3 the approach that we're talking about -- cell proliferation
4 and all that -- and says at this stage of the game, this
5 is whatever your view is.

6 I'd just like to have that for my own -- to
7 answer questions from -- that I get from a variety of
8 sources. And I'm not qualified really to answer them.

9 Would that be possible?

10 DR. ZEISE: As part of looking at the issue of using
11 additional data, we will be looking at the cell
12 proliferation issue.

13 CHAIRMAN PITTS: Good.

14 DR. ZEISE: And then in terms of hazard
15 identification or determining whether or not certain data --
16 types of data should be used to identify carcinogenic
17 hazards, we'll be looking at the issue of relevance of
18 certain kinds of results to identify something for humans
19 as a possible hazard.

20 So, we hope to get adequate coverage of those
21 areas.

22 CHAIRMAN PITTS: Are there other questions?
23 Well, if there are not, then, we express our appreciation
24 to you again. And we'll be seeing you.

25 We have the question of another meeting date. Do

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1 you want to address that at this stage of the game?

2 I'll go to Mr. Lockett here.

3 MR. LOCKETT: I think what we need is to
4 recognize that you need to fill out the calendars that
5 we gave you for the next months.

6 CHAIRMAN PITTS: We dropped June 18th.

7 MR. LOCKETT: That's why we need to find a new
8 date for the next meeting. The next compound, there's
9 a workshop in the summer, so it would come to you probably
10 this fall.

11 DR. BECKER: So we look for our next meeting in
12 the fall?

13 MR. LOCKETT: That would be my guess.

14 CHAIRMAN PITTS: All right. If there's no other
15 business, why, we'll adjourn the meeting. Thank you very
16 much.

17 (Thereupon, the meeting was adjourned
18 at 12:17 p.m.)

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CERTIFICATE OF SHORTHAND REPORTER

I, Nadine J. Parks, a shorthand reporter of the State of California, do hereby certify that I am a disinterested person herein; that the foregoing meeting was reported in shorthand writing by me, and thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor am I interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 31st day of May, 1992.


Nadine J. Parks
Shorthand Reporter